

The central point throughout the conflict has always been who will run Kosovo after Serb forces leave. The governing Security Council resolution authorizes an international security presence with "substantial" NATO participation. The command structure is not spelled out, and the Russians insist that their troops will not be under NATO command. If they are not, will they have their own occupation zone that will effectively partition Kosovo?

More muddle: Serbia is allowed a presence at the re-entry points for the refugees. Will that scare away the refugees? We don't know. And who is going to "demilitarize" the Kosovo Liberation Army?

I am not objecting to these compromises—they are the necessary accommodations to end an extraordinarily ill-conceived war. What I do object to is spinning it into a triumph. If this is such a triumph, does anyone imagine that we will ever repeat such an adventure?

And the final irony: Even if all the ambiguities are answered in NATO's favor, even if the Yugoslavs comply with every detail of the military agreement signed with NATO on Wednesday, what are we left with? The prize for victory: The United States and its allies are permitted to interpose their soldiers between mortal enemies in a continuing Balkan guerrilla war. For years.

SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

FUNDING FOR NIH, AND THE ANNUAL BUDGET IMPASSE

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. GEKAS) is recognized for 5 minutes.

Mr. GEKAS. Mr. Speaker, later on this evening we plan to conduct a full special order of 1 hour on the subject of funding for the National Institutes of Health, an important budget item every year but increasingly important as we move closer to many discoveries and preventive disease matters that require the attention of the Congress. So we will be developing where we are and some of the plans that are in action towards that funding mechanism for that NIH.

In the meantime, though, I do want to bring the attention again of the Members to the pending year-end perennial budget impasse that we reach no matter what we try to do. The fiscal year ends September 30, and rarely, if ever, are we prepared on the next day to face a fully enacted new budget for the next fiscal year. What we have tried to do over the last 10 years, with some success but with increasing frustration that we are not able to complete the job, is to put in place an instant replay mechanism to prevent government shutdowns forever. That is to say that the appropriation bills that are incomplete on September 30 will be

re-enacted automatically with the previous year's numbers for the next fiscal year until such time as the appropriations process brings about a new fiscal plan for the ensuing year.

This makes so much common sense that I fear that that is the one ingredient that makes it almost impossible for us to come together to pass it. But we will make another effort this year to demonstrate the necessity for such a mechanism. We cannot, I repeat, we cannot tolerate a government shutdown.

Mr. CALLAHAN. Mr. Speaker, will the gentleman yield?

Mr. GEKAS. I yield to the gentleman from Alabama.

Mr. CALLAHAN. Mr. Speaker, with respect to the earlier part of the gentleman's statement, when he mentioned his debate that will take place tonight, I fully intended to join with him, however, I cannot join with the gentleman tonight. But I fully support the funding for the research projects that the gentleman is talking about and I have submitted comments for the record. Hopefully, they will be inserted sometime during the gentleman's statements tonight indicating my support for that.

As to the CR, we will debate that at a later time. I would suggest to the gentleman, however, that we ought to look seriously at biennial budgeting, which would accomplish the same thing. If we ever got to biennial budgeting, I think we would see surpluses growing that second year at record levels, as was the experience of the Alabama legislature.

So I just wanted to tell the gentleman that I support what he is doing with respect to adequate funding for research and for all of the institutions that do this research, and that we will debate the continuing resolution at a later time.

Mr. GEKAS. Reclaiming my time, Mr. Speaker, we will make certain the gentleman's comments are placed in the record with respect to the NIH, and then I will quarrel with him wherever and whenever I meet him, in the cloakroom or anywhere else, on the benefits that we can derive from an automatic CR on a year-to-year basis.

Mr. CALLAHAN. If the gentleman will continue to yield, far be it from me to match intelligence levels with the gentleman, because the gentleman is known for his knowledge of the institution. I just happen to have a greater depth of knowledge, I think, on the appropriation process, because I serve on that committee. But I thank the gentleman anyway.

Mr. GEKAS. Mr. Speaker, I am available to the gentleman and he can try to convince me of that. But I warn the gentleman, he will have a tough battle on his hands.

Mr. CALLAHAN. I look forward to that.

REPEAL OF PRESSLER AMENDMENT MEANS MORE ARMS FOR RADICAL MILITANTS IN KASHMIR

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PALLONE) is recognized for 5 minutes.

Mr. PALLONE. Mr. Speaker, as both Houses of Congress work to lift the unilateral American economic sanctions on India and Pakistan, an effort I strongly support, another dangerous issue has been introduced into the mix, threatening stability in South Asia.

Mr. Speaker, a provision in the defense appropriations bill, recently approved by the other body, the Senate, would suspend for 5 years the sanctions imposed last year on India and Pakistan after the two countries conducted nuclear tests. Last week, in this body, legislation was approved that would continue for 1 year the President's authority to waive the sanctions. These are worthy initiatives that I hope we can build on.

But, Mr. Speaker, the Senate legislation also includes language that would repeal the Pressler amendment prohibition on U.S. military assistance to Pakistan.

In 1985, Congress amended the Foreign Assistance Act to prohibit all U.S. aid to Pakistan if the President failed to certify that Pakistan did not possess a nuclear explosive device. Known as the Pressler Amendment, after the distinguished former Senator who sponsored the provision, this law arose from the concern that Pakistan was ignoring U.S. concerns about proliferation, despite promises of billions of dollars of U.S. assistance. In 1990, President Bush invoked the Pressler amendment to block aid to Pakistan.

Now, the Senate has acted to repeal the Pressler amendment.

Mr. Speaker, I believe this is a serious mistake, as nothing has changed to justify the repeal of the Pressler amendment. Indeed, in recent weeks we have seen strong indications of Pakistani support for militants who have infiltrated into India's side of the line of control in Kashmir. Besides the so-called political and moral support for the militants that Pakistan acknowledges, there is growing evidence that Pakistan is providing material and logistic support for the militants, and that Pakistani army regulars are actually taking part in breaching the internationally recognized line of control in Kashmir. This is really in a cynical bid to ratchet up the tensions between India and Pakistan, and at such a time it does not seem prudent, in my opinion, to renew military transfers to Pakistan.

Mr. Speaker, given the long and well-documented history of Pakistani support for and collaboration with the militants who have been perpetrating a reign of terror in Kashmir, there is every reason to believe that providing U.S. arms to Pakistan would result in